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**Florida Dept. of Business & Professional Regulation v. Gulfstream Park Racing Association
SC05-2130 | SC05-2131**

MARSHAL: PLEASE RISE . HEAR YE.HEAR YE.HEAR YE.THE SPRE JT OF -- THE SUPREME COURT OF THE GREAT STATE OF FLORIDA IS NOW IN SESSION. ALL WHO HAVE CAUSE TO PLEA, DRAW NEAR , G I V E ATTENTIONAND YOU SHALL BE HEARD. GOD SAVE TH ES E UNITED STATES, THE GREAT STATE OF FLORIDA AND THIS HONORABLE ABLECOURT. LADIES AND GENTLEMEN, THE FLORIDA SUPREME COURT.PLEASE BE SE ATED.

CHIEF JUSTIC E: GOOD MORNING LADIES AND GENTLEMEN, AND WELCOME TO THE FLORIDASUPREME COURT. THE FIRST CASE ON THIS MORNING'S DOCK ET IS FLORIDA DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION VERSUS GULFSTREAM , BUT BEFORE I CALL THE PARTIES , I WANT TO AGAIN ACKNOWLEDGE THE STUDENTS F ROM THE FSU COLLEGE OF LAW SUMMER PROGRAM FOR UNDERGRADUATES , AND SEVERAL OF US WERE DELIGHTED TO BE A BLE T O TALK TO YOU YESTERDAY , AND TO ENCOURAGE YOU TO THINK AB OUT A CA REER I N THE LA W. HOPEFULLY AF TER LISTENING TO THESE FIRST TWO CASES , YOU WILL EVEN BE MORE CERTAIN A BOUT WANT ING TO PURSUE THAT CAREER, AND, A LSO , STUDENTS FROM THE KISER CO LLEGE L EGAL STUDIES PROGRAM ARE VISITING THE COURT TODAY AS PART OF THEIR APPELL ATE STUDIES PROGRAM. SO WELCOME , AND WITH THAT , THE PARTIES ARE RE ADY ? ALL RIGHT.MR . HARDING YOU MAY PROCEED.

THANK YOU . MADAM CHIEF JUST ICE , MY NAME IS MA JOR HARDING, AND I REPRESENT THE DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION, AND I HAVE AT THE COUN SEL T ABLE J OE HELTON AND HAR RY PURNELL. THIS CASE COMES BEFORE THIS COURT FOR REVIEW, BECAUSE THE DISTRICT COURT HELD A STATUTE UNCONSTITUTIONAL. OF COURSE WE KNOW THE CASES COME HERE , STATE STA TUTES COME HERE WITH A PRESUMPTION OF CORRECTNESS , AND I N GAMBLING CASES, WE KNOW THAT THE COURTS HAVE SAID THAT THE STATE MAY EXERCISE G REATER CONT ROL AND EX ERCISE POLICE POWER IN THE BROADEST W AY, FO R THE PROTECTION OF THE PU BLIC .

IN YOUR OPINION , WHAT ISTHE CORRECT STANDARD THAT WE NEED TO AP PLY? IS THE , THE FIRST DISTRICT SAID WHETHER THERE IS ANY REASONABLE POSSIBILITY THAT IT WOULD APPLY TO ANOTHER SITUATION. SOME CASES HAVE SAID THEREIS NO POSSIBILITY. W HAT IS THE CORR ECT STANDARD?

WE THINK THAT THIS , THAT THE DISTRICT COURT E RRED IN ESTABLISHING A NEW STA NDARD , A REASONABLE POSSIBILITY STANDARD. NOT ONLY DID THEY APPLY A REASONABLE POSSIBILITY STANDARD TO A 199 -- WHAT THEY CLAIM TO BE A 1 996 AC T, BUT THE ACT IN EFFECT WAS A 1992 ACT. THE 25-M ILE LIMITATION WAS I N THE 1992 STAT UTE. IT WAS ACTUALLY IN THE STATUTE BE FORE 199 2. BUT THE DISTRICT COURT ER RE D IN APPLY ING A REAS ONABLE POSSIBILITY STAN DARD TO THIS CASE.

CHIEF JUST ICE: COULD YOU EXPLAIN THAT A LITTLE BITMORE, AS FAR AS THE HISTORY OF THIS PARTIC ULAR STATUTEAS IT RE LATES TO THE STATUTETHAT WAS THE 100-MILE LIMITATION. IN OTHER WO RDS, I HAD ASSUMED AND MAYBE INCORRECTLY, THEN , THE 100-MILE LIMITATION

HAD BEEN PUT INTO EFFECT AND THEN THIS LAW WAS PASSED.

THIS , THESE VENUES , THESE RACING ESTABLISHMENTS WERE WITHIN THE 25-MILE LIMIT BEFORE THE 100-MILE BUFFER WAS CREATED. AND SO WHEN THEY WERE ESTABLISHING THE STANDARDS THAT WOULD PROTECT THE ATTENDANCE AT THESE VENUES IN THIS 25-MILE AREA , THEY ENACTED THE STATUTE IN 1992 AND SAID THERE COULD BE INNER TRACK WAGERING BETWEEN FACILITIES WITHIN THIS 25-MILE LIMIT, IF ALL OF THE PARTIES AGREE TO IT .

JUSTICE: WELL, IF THE 100-MILE RADIUS WAS ENACTED AFTER THAT TIME , WOULDN'T THAT NEARLY GATE, THEN , THE POSSIBILITY OF THEM HAVING THE CRITERIA FOR THE 25-MILE RADIUS ANY MORE ?

NO. THE 25-MILE RADIUS WAS ESTABLISHED , AND IT IS OPEN TO BE ESTABLISHED IN OTHER PLACES AROUND THE STATE , JUSTICE QUINCE. THE , PARTICULARLY IN THE TAMPA BAY AREA , IF ONE-QUARTER HORSE PERMIT WAS GRANTED IN THE TAMPA BAY AREA , THAT WOULD CREATE ANOTHER --

JUSTICE: SO THE 100-MILE RADIUS DOESN'T APPLY TO QUARTER HORSES?

IT DOESN'T APPLY TO QUARTER HORSES.

CHIEF JUSTICE: AGAIN THIS GOES TO THE PRACTICAL IMPOSSIBILITY , BASED ON THE TESTIMONY THAT WAS GIVEN THAT WAS UNREFUTED IS THAT QUARTER HORSE RACING IS ESSENTIALLY NONEXISTENT ANYMORE.

WELL, THAT IS INTERESTING , CHIEF JUSTICE PARIENTE. THE PERSON WHO TESTIFIED TO THAT AT THE TRIAL INDICATED THAT THE QUARTER HORSE WAS NOT ECONOMICALLY FEASIBLE AT THIS TIME , AND THAT THERE HAD BEEN NO QUARTER HORSE RACING IN THE LAST FIVE YEARS, WHICH WOULD PUT IT AFTER THE 1996 ACT THAT HAD BEEN, THAT THEY WERE CHALLENGED.

CHIEF JUSTICE: WELL , THE ISSUE ISN'T WHAT DID THE LEGISLATURE INTEND. IT IS WHAT THE ACTUAL EFFECT OF THE LEGISLATION IS?IN OTHER WORDS THE QUESTION THAT I MIGHT ASK IS WHAT WAS THE LEGISLATURE THINKING , WHEN IT PASSED A LAW THAT AT THAT TIME , WOULD ONLY AFFECT ONE GEOGRAPHICAL AREA OF THE STATE , AND WHETHER IT INTENDED TO EFFECT THAT ONE GEOGRAPHICAL AREA, BUT WE ARE NOT SUPPOSED TO LOOK AT WHAT THE LEGISLATURE INTENDED. WE ARE SUPPOSED TO LOOK AT WHAT DID THE LAW , ACTUALLY , IN EFFECT LIMIT TO ONE GEOGRAPHICAL AREA , AND GOING BACK TO JUSTICE CANTERO 'S QUESTION, IS THAT , AS THERE IS NO POSSIBILITY, THEN , OF IT AFFECTING ANY OTHER AREA.

AND THAT IS WHERE WE THINK THE DISTRICT COURT AND THE TRIAL COURT ERRED . IN CLASSIC MILE , THE LAW WAS DECLARED A SPECIAL ACT , BECAUSE THERE WOULD BE NO POSSIBILITY THAT WOULD EVER APPLY TO ANY COUNTY , OTHER THAN MARION .

JUSTICE: WAS THAT BECAUSE IT WAS RELATED TO A SPECIFIC DATE?

I AM SORRY .

JUSTICE: WAS THAT CASE BECAUSE IT WAS RELATED TO A SPECIFIC DATE OR A FIXED DATE IN THE STATUTE?

THE COURT SAID THAT THIS ACT IS CLEARLY A SPECIAL LAW , BECAUSE IT APPLIES ONLY TO MARION COUNTY , AND THAT THERE IS NO POSSIBILITY THAT IT WOULD EVER APPLY TO ANY OTHER COUNTY BECAUSE OF THE DESCRIPTION OF THE ACT. THE COURT FOUND THERE WAS ABSOLUTELY NO POSSIBILITY.

JUSTICE: SO IN ANSWER TO JUSTICE CANTERO'S QUESTION, WHAT WOULD, WHAT STANDARD WOULD YOU SUGGEST WE APPLY?

THE STANDARD THAT THIS COURT AND THE COURTS OF THIS STATE HAVE ESTABLISHED THROUGHOUT THE YEARS, AND THAT IS THIS ACT IS O.K., IF THERE IS A POSSIBILITY.

JUSTICE: NO MATTER HOW THEORETICAL?

NO MATTER HOW THEORETICAL, AND IF YOU LOOK, JUSTICE BELL, IF YOU LOOK AT THE CASES, THE BISCAYNE CASE, WHICH THE DCA RELIES ON, IT WAS NOT A SPECIAL ACT, BECAUSE IT WAS POSSIBLE THAT A FUTURE REFERENDUM WOULD TAKE PLACE THAT WOULD ALLOW THIS VENUE.

CHIEF JUSTICE: JUSTICE LEWIS HAS A QUESTION.

WHAT DO YOU SEE AS THE EVIL TO BE CONTROLLED BY THE PRINCIPLE OF LAW AND HOW IS IT THAT YOUR STANDARD SERVES THE PURPOSE OF REMEDYING THAT CONCEIVED EVIL OR WRONGFUL STATUTE?

WELL, THE STATUTE WAS ENACTED FOR THE PURPOSE OF PROTECTING LIVE ATTENDANCE IN THE 25-MILE RADIUS BACK IN 1992, AND BEFORE. NOW, AS TECHNOLOGY HAS ADVANCED AND THEY WERE ABLE TO DO INNER TRACK WAGERING, THE LEGISLATURE DETERMINED THAT IT WOULD PROTECT THAT INTEREST, AND ALSO THOSE, THAT INTEREST WAS PASSED AT A HIGHER RATE THAN INNER TRACK WAGERING, AND SO THAT IS A REASONABLE RELATIONSHIP TO THE ACT AS A WHOLE. AND WHEN THEY ENACTED THAT AND FOR THE FOUR YEARS FROM '92-TO-'96 AND NOBODY CONSENTED TO INNER TRACK WAGERING, THEY REDRAFTED AND AMENDED THE ACT TO LESSEN THAT STANDARD, AND THEY INSTITUTED CARD ROOMS. THEY ALLOWED INNER TRACK WAGERING UNDER CERTAIN CONDITIONS, AND AS THE TESTIMONY OF THE CHAIRMAN OF GULFSTREAM REVEALED IN THE HEARING, THE REVENUES HAD GREATLY INCREASED.

JUSTICE: DOESN'T, SPEAKING OF EVILS, DOESN'T THE "NO POSSIBILITY" IF THAT IS A STANDARD, IT SEEMS TO ME THAT IT COULD BE CONSIDERED TO BE JUST A COMMENT IN THOSE CASES CONCERNING WHAT WAS GOING ON IN THOSE PARTICULAR FACTS, BUT DOESN'T THE "NO POSSIBILITY", IF THAT IS A STANDARD, JUST FOSTER SPECIAL ACTS? I MEAN, AND ISN'T A SPECIAL ACT SOMETHING THAT NEEDS TO BE SCRUTINIZED, BECAUSE OTHERWISE YOU HAVE A BUNCH OF SPECIAL INTERESTS THAT ARE INVOLVED IN GETTING THEIR OWN LEGISLATION.

JUSTICE: WELL, I THINK THE COURTS HAVE DEALT WITH THIS ISSUE NUMEROUS TIMES, AND THEY HAVE CONSISTENTLY COME UP, AND EVEN IN THE BISCAYNE CASE, SAID THAT THE STANDARD SHOULD BE NO POSSIBILITY, AND THAT IT WOULD BE OPEN TO ANOTHER --

JUSTICE: BUT DIDN'T THE COURT IN THE BISCAYNE KENNEL CLUB CASE USE THE TERM "REASONABLE", AND IT SEEMS TO ME, HOW DO YOU DISTINGUISH THAT CASE AND I BELIEVE IT SUBPOENA ONE OF THE CASES THAT THE DISTRICT COURT RELIED ON. THE COURT SAID THAT THERE MAY BE SOME REASONABLE.

THAT, WE CONTEND, IS DICTA THAT WAS TAKEN FOR THE PURPOSE OF SUPPORTING THE DISTRICT COURT OPINION. THEY DO SAY THAT THE PRESENT CONDITIONS ARE NOT THE CRITERIA. IT IS THE PROSPECTIVE APPLICATION OF FUTURE CONDITIONS THAT RENDER THE CLASSIFICATION CONSTITUTIONAL, IF OTHERWISE REASONABLE, AND SO WE SUGGEST --

JUSTICE: OTHERWISE REASONABLE?

AND WE SUGGEST THAT THE STANDARD OF NO POSSIBILITY, AND EVEN IF YOU LOOK AT THIS AND TAKE THE EVIDENCE THAT WAS PRESENTED IN THIS CASE, THE JUDGE ON PAGE 45 OF THE TRANSCRIPT, ACKNOWLEDGED, THE TRIAL JUDGE ACKNOWLEDGED THAT THERE WERE TWO

AREAS IN THE STATE THAT EXISTED WITHIN THIS CLASSIFICATION. AND THAT WAS DOWN IN SOUTH FLORIDA. AND, ALSO, THE TESTIMONY WAS THAT, IF YOU WENT TO HILLSBOROUGH COUNTY WITH THE ADDITION OF ONE ADDITIONAL QUARTER HORSE, YOU COULD CREATE THIS 25-MILE LIMIT THAT WOULD FALL WITHIN THE CLASSIFICATION OF THE STATUTE.

CHIEF JUSTICE: THE PROBLEM AND I AM HEARING THIS FROM CERTAIN QUESTIONS THAT THE JUSTICES ARE ASKING, IS THAT THE, WHAT DO YOU SEE AS THE REASON FOR THE CONSTITUTIONAL PROHIBITION AGAINST SPECIAL ACTS?

THE REASON FOR THE CONSTITUTIONAL, AND THAT HAS BEEN IN THE CONSTITUTION SINCE THE VERY BEGINNING, IS THAT WE SHOULD NOT USE THE POWER OF THE STATE TO AFFECT ONLY ONE SPECIFIC PERSON, ONE SPECIFIC AREA, OR ONE SPECIFIC PURPOSE.

CHIEF JUSTICE: AND SO HERE, IF WE KNOW AS A PRACTICAL MATTER THAT THERE WAS ONLY ONE AREA OF THE STATE THAT THIS ACT AFFECTED, AND THAT THERE IS NO PRACTICAL POSSIBILITY OF IT AFFECTING ANOTHER AREA OF THE STATE, DOESN'T THE EVIL THAT THE SPECIAL ACT, CONSTITUTIONAL PROVISION SPEAKS TO ADDRESS, ISN'T IT SERVED BY THAT STANDARD AS OPPOSED TO THIS IDEA THAT, IF THERE IS SOME THEORETICAL POSSIBILITY SOMEWHERE IN THE NEXT CENTURY, THAT THAT ACT IS OKAY?

WE WOULD SUGGEST THAT, ONE, THE TESTIMONY IN THIS CASE DOES NOT SUGGEST ONLY THEORETICAL POSSIBILITY. TWO, IF YOU LOOK AT BISCAYNE, THEY SAID IT WAS NOT A SPECIAL ACT BECAUSE THE FUTURE REFERENDUM COULD TAKE PLACE. CRENDON. IT WAS NOT A SPECIAL ACT, BECAUSE IT WAS POTENTIALLY AN ACT APPLICABLE TO OTHER COUNTIES, AND THE SANFORD/ORLANDO KENNEL CLUB WAS NOT A SPECIAL ACT, BECAUSE THE REQUIREMENT OF A TEN-YEAR HISTORY OF --

JUSTICE: SO YOU AGREE THERE HAS TO BE SOME POTENTIAL.

THERE HAS TO BE SOME POTENTIAL.

JUSTICE: THE QUESTION IS WHAT DEGREE OF POTENTIALITY MUST IT BE, PURELY THEORETICAL, LIKELY, POSSIBLE, WHAT WOULD YOU SUGGEST?

I THINK THAT IT IS VERY INTERESTING THAT THE TERM HAS BEEN USED THAT IT IS OPEN, UNLESS THE ACT CREATES AN IMPENETRABLE BARRIER.

JUSTICE: SO IS ONE OF THE DISTRICTS YOU SUGGEST KEY WEST?

ONE OF THE DISTRICTS WAS FOR POTENTIAL, WAS KEY WEST.

JUSTICE: AND THE FACTS OF THAT CASE THAT THERE WAS ABSOLUTELY NO PRACTICAL WAY TO HAVE THIS IN KEY WEST?

BUT IT WAS POSSIBLE BECAUSE IT WAS OUTSIDE OF THE 100-MILE LIMIT.

JUSTICE: THEORETICALLY POSSIBLE.

IT WAS THEORETICALLY POSSIBLE, AND THAT IS THE STANDARD THAT THE COURTS HAVE USED ALL DOWN THROUGH, AND IF YOU TAKE THE CRENDON AND THE BISCAYNE AND IF YOU TAKE THE SANFORD/ORLANDO CASES, THOSE CONDITIONS WERE CERTAINLY THEORETICAL, AND UNTIL SUCH TIME AS THEY WOULD TAKE PLACE.

JUSTICE: COULD YOU DISTINGUISH, A NUMBER OF THE CASES THAT WE HAVE INVOLVE FIXED AREAS BECAUSE OF DATES. THAT IS THAT WE KNOW THE LIMITATION OF IT BECAUSE IT IS AS OF

A CERTAIN DATE OR POPULATION OR WHATEVER THE CASE MAY BE. MY CONCERN HERE IS THAT, LET'S GO BACK TO THIS ISSUE ABOUT NOT CONSIDERING LEGISLATIVE INTENT. LET'S ASSUME AT THE HEARING THAT YOU BELIEVE -- THAT YOU HAD BELIEVED IN THIS CASE, THAT VOLUMES OF TESTIMONY IN EVIDENCE WAS PRESENTED, THAT THE ABSOLUTELY ONLY REASON THAT THE LEGISLATURE PASSED THIS WAS TO GIVE RELIEF IN THIS ONE SINGLE PLACE IN THE STATE. THAT THERE REALLY WAS NO POLICY CONSIDERATION GIVEN OUTSIDE OF. WHAT IMPACT WOULD THAT HAVE ON OUR DECISION, THAT IT WAS ABSOLUTELY UNDISPUTED THAT THE ONLY FOCUS OF THE LEGISLATURE WAS TO GIVE RELIEF IN ONE PLACE IN THE STATE, THAT THERE WAS NO INTENT TO EXTEND THIS POLICY BROADLY THROUGHOUT THE STATE. WHAT IMPACT WOULD THAT HAVE ON OUR --

FIRST, AS TO THE POPULATION, THE COURT HAS BEEN CONSISTENT THAT, IF AN ACT RELATES TO POPULATION AT A CERTAIN SPECIFIC TIME THAT, THAT CONSTITUTES A SPECIAL ACT, BECAUSE IT CANNOT BE REPLICATED.

JUSTICE: I AM MORE CONCERNED, THOUGH, WITH THE LATTER PART OF MY HYPOTHETICAL, AND THAT IS THAT THERE WAS VOLUMES OF EVIDENCE GIVEN THAT THE PRESIDENT OF THE SENATE AND THE SPEAKER OF THE HOUSE AND EVERY, YOU KNOW THAT ABSOLUTELY THE ONLY FOCUS OF THIS LEGISLATION WAS TO GIVE RELIEF IN THIS ONE PLACE IN THE STATE.

I WOULD ENCOURAGE YOU, JUSTICE, TO LOOK AT THE LEGISLATIVE ANALYSIS OF THE 1996 ACT, BUT I WOULD, ALSO, ASK YOU TO KEEP IN MIND THAT THIS 25-MILE WAS ENACTED IN 1992. IT WAS NOT CHANGED IN '96. THE CONDITIONS WERE --

JUSTICE: WHAT I AM GIVING YOU IS A HYPOTHETICAL AND ASKING YOU TO ADDRESS THE HYPOTHETICAL.

WELL --

JUSTICE: WHAT IMPACT IN MY HYPOTHETICAL, THE UNDISPUTED EVIDENCE THAT THERE WAS INTENT JUST TO SERVE THIS ONE PLACE.

I THINK THE STANDARD, THE SANFORD/ORLANDO CASE STATED THAT IT MATTERS NOT, WHEN ALL THE LEGISLATION WAS WINDING ITS WAY THROUGH THE HOUSE AND THE SENATE, THAT THE MEMBERS WERE AWARE THAT IT WOULD ONLY BENEFIT SEMINOLE. NEITHER DOES IT MATTER THAT, ONCE THE LAW WAS PASSED, SEMINOLE WAS THE ONLY TRACK TO BENEFIT FROM IT. THE CONTROLLING POINT IS THAT, EVEN THOUGH THIS CLASS DID IN FACT APPLY TO ONLY ONE TRACK, IT IS OPEN AND HAS THE POTENTIAL OF APPLYING TO OTHER TRACKS.

CHIEF JUSTICE: THANK YOU VERY MUCH, AND I WANT TO MAKE SURE YOU SAVE TIME FOR REBUTTAL.

I AM WELL INTO MY REBUTTAL. THANK YOU.

CHIEF JUSTICE: THANK YOU.

MAY IT PLEASE THE COURT. MY NAME IS CYNTHIA TUNICLIFF. I AM AND -- CYNTHIA TUNICLIFF. I AM HERE TODAY WITH THE FIRM OF PENNINGTON, MOORE, WILKINSON, BELL AND DUNBAR.

CHIEF JUSTICE: DO YOU WANT TO START, EVEN THOUGH WE ARE NOT SUPPOSED TO HEAR LEGISLATIVE HISTORY, APPARENTLY FROM THAT LAST CASE, WHAT IS THE ACTUAL EVIDENCE OF WHY THIS LAW WAS PASSED? DO WE HAVE THAT IN THE RECORD?

THE, DESCRIBING THIS AREA OF THE STATE AS THAT AREA OF THE STATE WHERE THERE ARE THREE OR MORE HORSE RACE PERMIT HOLDERS HAS REALLY BEEN USED FOR A NUMBER OF

YEARS TO DESCRIBE THAT PARTICULAR AREA OF DADE AND BROWARD COUNTY . THE STAFF ANALYSIS IN THE 1996 LEGISLATION DESCRIBES THIS AS THAT AREA OF THE STATE IN DADE AND BROWARD COUNTY , SO IT IS NOT, IT HAS ALWAYS , THE AREA OF THE STATE WAS WHERE THERE ARE THREE OR MORE HORSE RACE PERMIT HOLDERS IS UNIVERSALLY BEEN HELD TO BE THAT AREA OF THE STATE, CHARACTERIZED AS THAT AREA OF THE STATE IN DADE AND BROWARD COUNTY .

JUSTICE: BUT EVEN YOU AGREE THAT THAT IS NOT THE STANDARD THAT WE APPLY. YOU ARGUE IT IS A REASONABLE POSSIBILITY STANDARD.

YES.

JUSTICE: SO EVEN UNDER YOUR CONSTRUCTION, IT DOESN'T MATTER WHAT THE LEGISLATURE INTENDED AT THE TIME, IF THERE WAS A REASONABLE POSSIBILITY ACCORDING TO YOU , THAT IT WOULD APPLY SOMEWHERE ELSE.

I THINK THAT'S RIGHT , BUT THE ANALYSIS THAT IS USED WHEN YOU ARE LOOKING AT SPECIAL ACTS IS WHETHER THE STATUTORY CLASSIFICATION IS ARBITRARY. THAT IS THE FIRST THING YOU LOOK AT AND THEN WHETHER THERE IS A REASONABLE RELATIONSHIP BETWEEN THE CLASSIFICATION AND THE SUBJECT MATTER OF THE REGULATIONS .

CHIEF JUSTICE: THAT SOUNDS LIKE A TEST , A DUE PROCESS TEST, AND I DON'T SEE YOU PRESSING ON A DUE PROCESS CHALLENGE APART FROM THE SPECIAL ACT CHALLENGE. IS THAT CORRECT?

THAT'S CORRECT , BUT THE TESTS ARE VERY SIMILAR , AND IN THIS COURT IN CLASSIC MILE , SAID A STATUTE RELATING TO A SUBDIVISION OF THE STATE BASED UPON PROPER DISTINCTION AND DIFFERENCES , IS A GENERAL LAW . AND HELD THE STATUTE THEREAN INVALID SPECIAL LAW , SAYING BECAUSE THE FACTORS WERE MERELY A DESCRIPTIVE TECHNIQUE AND ARBITRARILY DISTINGUISHED THE STATUTORY CLASS FROM THE GENERAL CLASS. AND IT WENT ON TO SAY THAT THE CLASSIFICATION SCHEME FAILS TO DISTINGUISH AMONG THE COUNTIES OF FLORIDA , ANY MEANINGFUL WAY.

CHIEF JUSTICE: I GUESS WHAT I WANTED TO GET AT BEFORE WE GO INTO YOUR ANALYSIS OF WHETHER IT IS A POSSIBILITY , NO POSSIBILITY, OR REASONABLE POSSIBILITY , IS YOU SAID WHEN THEY PASSED THIS LAW THAT THEY KNEW THEY WERE DESCRIBING ONE AREA OF THE STATE. MY QUESTION WAS WHY WAS IT PASSED? WHAT WAS THE BARTERING OR SPECIAL INTERESTS GOING ON THAT LED TO THIS PARTICULAR LEGISLATION ? IS THERE ANYTHING IN THE RECORD?

WELL, THE TRIAL COURT FOUND, AND I THINK IF YOU LOOK AT THE TRIAL COURT'S ORDER , HE SAYS THAT IT IS SIMPLY WHAT GULFSTREAM HAD TO GIVE UP , TO PERHAPS GET OTHER THINGS IN THE STATUTE.

CHIEF JUSTICE: I SAW THAT, BUT I AM TRYING TO REACH BACK TO SEE WHAT BASIS IN THE RECORD THAT STATEMENT HAD. IT SO UNDEDED LIKE SOME BARTERING THAT GULFSTREAM SAID, OKAY , WE WILL DO THIS IF YOU GIVE US SOMETHING ELSE , AND I DIDN'T SEE ANY EVIDENCE OF WHAT THAT WAS.

I THINK THAT . MR. DON TESTIFIED THAT ALL OF THESE PARI-MUTUEL WAGERING STATUTES ARE NEGOTIATED TYPE OF STATUTES AND THAT THIS WAS TO GIVE , JUST DESCRIBING THAT AREA OF THE STATE TO GIVE THE DOG TRACKS AND JAI ALAI AND HARNESS PROTECTION UNDER THIS INNER TRACK WAGERING STATUTE. THAT PORTION OF THE STATUTE WAS NOT THERE IN 1992 , AND 1992 DID USE THE PHRASE "THREE OR MORE HORSE RACE PERMIT HOLDERS " BUT IT DID NOT LIMIT THE RESTRICTION ON INNER TRACK WAGERING AS IT DOES, DID IN '96. IT LIMITED IT ONLY , INNER TRACK WAGERING ONLY IF EVERYONE AGREED TO IT IN THE '92 STATUTE. IN '96 IS WHEN

THEY PUT ALL OF THESE PARAMETERS ON INNERTRACK WAGERING FROM HORSE TO DOG AND DOG TO JAI ALAI .

JUSTICE: YOU ARE CUTTING TO THE CHASE OF POPULARITY -- YOUR OPPONENT SUGGESTS THAT THE EVILS TO BE PROTECTED ARE AGAINST LAWS THAT APPLY TO ONE PERSON , ONE PLACE, ONE TIME. AND SUGGESTS THAT THE "NO POSSIBILITY" STANDARD BETTER SERVES THAT INTEREST. HOW DOES YOUR SUGGESTED TEST , NO REASONABLE POSSIBILITY, IN YOUR VIEW , BETTER SERVE THE PURPOSE THAT THAT RULE IS DESIGNED TO IMPACT .

BECAUSE UNDER THE ANALYSIS THAT COULD HAPPEN IN ANYBODY'S WILDEST IMAGINATION , UNDER CONCEIVABLE CIRCUMSTANCES , I AM CONVINCED THAT LAWYERS CAN COME UP WITH THAT CIRCUMSTANCE AND THAT HYPOTHETICAL SOMETIME IN THE FUTURE. THAT SIMPLY WAS A WRITE THE SPECIAL PROVISION LAW PROVISION OUT OF THE CONSTITUTION. WHAT WE ARE HERE ABOUT IS WHETHER THERE IS A REASONABLE POSSIBILITY THAT THAT CAN BE REPLICATED. THAT HAS TO BE THE STANDARD. OTHERWISE THAT PROVISION OF THE CONSTITUTION WOULD BE AT THE WHIM OF VERY CLEVER LAWYERS.

JUSTICE: AT WHAT POINT DO YOU APPLY THAT STANDARD? IS IT AT THE TIME THAT THAT STATUTE WAS ENACTED OR SOME LATER TIME?

I THINK IT IS APPLIED AT THE TIME THE STATUTE IS ENACTED.

JUSTICE: AND THIS WAS ENACTED IN 1992?

'96.

JUSTICE: THE 25-MILE LIMIT WAS '96?

THE STATUTE THAT LIMITED THIS PARTICULAR AREA PASSED IN 1996, BECAUSE THIS AREA THAT WE ARE TALKING ABOUT HAS THREE HORSE RACE PERMIT HOLDERS. JAI ALAI , DOG TRACK AND HARNESS. THAT WAS NOT THE STATUTE THAT WAS PASSED IN 1992. IT IS A DIFFERENT STATUTE.

CHIEF JUSTICE: JUSTICE ANSTEAD.

WELL , HOW ABOUT THE , SPECULATING THAT WE KNOW THAT , WITH THE WHIMS OF THE MARKETPLACE OUT THERE AND OTHER FACTORS , WHY ISN'T IT A REASONABLE POSSIBILITY THAT QUARTER HORSE RACING COULD BECOME ENORMOUSLY POPULAR AGAIN OR THAT AN ENTREPRENEUR COULD SAY THAT I SEE A REAL, BOY, THE RATINGS OF WATCHING THE TRIPLE CROWN RACES AND EVERYTHING ELSE ARE JUST GOING WILD , AND ALL OF A SUDDEN FLORIDA IS THE NUMBER ONE HORSE BREEDING STATE. WE CHANGED THE NAME OF THE STATE TO THE BLUEGRASS STATE AND TOOK IT AWAY FROM KENTUCKY, AND THAT THEY ARE ADVOCATING CALLING IT THE QUARTER HORSE STATE, AND WHY DOES THAT INVOLVE NOT A REASONABLE POSSIBILITY ? YOUR OPPONENT ALLUDED TO THE TESTIMONY OF THE EXPERT , AND HE WAS TALK ABOUT APPARENTLY SOMETIME AFTER THE PASSAGE , AS FAR AS WHAT THE MARKET CONDITIONS WERE OUT THERE, SO WHY ISN'T IT A REASONABLE POSSIBILITY THAT QUARTER HORSE RACING COULD BECOME POPULAR AGAIN AND THIS COULD HAPPEN?

I THINK YOU NEED TO LOOK AT BEYOND QUARTER HORSE ANALYSIS, THOUGH , BECAUSE OF THE MILEAGE LIMITATION , THE 100- MILES: AGE LIMITATION IS -- 100- MILE , MILEAGE LIMITATION , IS ONCE YOU HAVE A HARNESS TRACK, YOU CAN NEVER HAVE ANOTHER ONE BECAUSE OF THE RESTRICTION, AND ONCE YOU PUT EITHER A JAI ALAI OR DOG TRACK OR HARNESS IN KEY WEST , THEN YOU HAVE LIMITED THAT MARKET. THIS MARKET CAN NEVER BE REPLICATED IN THE STATE OF FLORIDA BECAUSE OF THE MILEAGE.

JUSTICE: AT THE TIME OF THE ENACTMENT OF THE STATUTE WHICH YOU SAY IS 1996, THERE WAS QUARTER HORSE RACING GOING ON?

I BELIEVE SO.

JUSTICE: SO WHY WAS IT NOT, THEN, A REASONABLE POSSIBILITY THAT THIS WOULD APPLY IN 1996 TO OTHER AREAS, BECAUSE THERE WAS STILL QUARTER HORSE RACING OCCURRING AT THAT TIME?

BECAUSE OF THE MILEAGE RESTRICTIONS ON OTHER TYPES OF PARI-MUTUELS. YOU CANNOT REPLICATE THIS AREA BECAUSE YOU CAN NEVER PUT IN ANOTHER HARNESS TRACK IN OR OTHER PARI NUMBER, AND YOU CAN'T PUT A HARNESS TRACK IN TAMPA BECAUSE OF THE MILEAGE RESTRICTION. THAT CAN'T BE REPLICATED THERE, AND ONCE YOU PUT A HARNESS TRACK IN THE KEYS, THEN YOU CAN'T REPLICATE THIS AREA BECAUSE YOU CAN'T PUT ANY OTHER.

JUSTICE: WHEN WAS THE 100-MILE LIMITATION ENACTED?

I THINK IT WAS ENACTED IN 1992. I THINK IT WAS '92.

CHIEF JUSTICE: IS THAT IMPORTANT THAT IT WAS ENACTED BEFORE THE '96 LEGISLATION, THE PETITIONERS, APPELLANTS CLAIM THAT REALLY IT WAS JUST, IT WAS REALLY '92 AND THIS WAS JUST AN AMENDMENT. I AM NOT SURE IF THAT IS SIGNIFICANT OR NOT.

I THINK IT COULD BE, BECAUSE I THINK THAT, IF THE LEGISLATURE IS PRESUMED TO KNOW WHAT THE LAWS ARE, THEN PREVIOUSLY ENACTED, AND IF IT KNEW THE 100-MILE LIMIT WHEN IT DESCRIBED THIS AREA AND SET UP THOSE CRITERIA FOR INNER TRACK WAGERING, I WOULD ASSUME IT KNEW THAT THAT AREA COULD NOT BE REPLICATED.

CHIEF JUSTICE: I AM NOT SURE THAT I TOTALLY UNDERSTAND YOUR ARGUMENT. IT SEEMS IMPORTANT. YOU SAY THAT THERE WAS NO WAY NO HOW THAT THIS MARKET COULD BE REPLICATED, THEN YOU WOULD BE HAPPY WITH THE NO POSSIBILITY STANDARD, BUT I THOUGHT THAT THE ISSUE WAS THAT THEORETICALLY, A QUARTER HORSE RACE TRACK COULD BE PUT IN THE TAMPA BAY AREA. IF THERE IS AN EXCEPTION FOR THE NUMBER OF TRACKS FOR QUARTER HORSE RACING, WHICH GOD KNOWS WHY THAT IS, BUT THAT IS WHAT IT IS.

I THINK THAT IS --

CHIEF JUSTICE: WHY IS THAT? DO YOU KNOW WHY THAT WAS? WHY QUARTER HORSE RACING WAS EXEMPTED FROM THAT 100-MILE?

I DO NOT. I ASSUME THAT IT HAD TO DO WITH.

CHIEF JUSTICE: SPECIAL INTERESTS?

PROBABLY.

CHIEF JUSTICE: SO IN THE TAMPA BAY AREA, IS IT POSSIBLE TO HAVE A QUARTER HORSE RACETRACK, AND WOULDN'T THAT, THEN, BE ANOTHER AREA OF THE STATE THAT WOULD BE AFFECTED BY THIS PROHIBITION?

I THINK YOU COULD SAY, IF THERE WAS ANOTHER QUARTER HORSE PERMIT IN TAMPA, THAT THERE WERE THREE RACE HORSE PERMIT HOLDERS IN THAT AREA OF THE STATE. THOROUGHBREDS. BUT THE AREA IN DADE AND BROWARD COUNTY THAT IS THE SUBJECT OF THIS STATUTE, CANNOT BE REPLICATED IN TAMPA BAY BECAUSE THERE IS NO, CAN NEVER BE A HARNESS TRACK, BUT IF, BUT THERE COULD BE THEORETICALLY, THREE HORSE RACE PERMITS.

CHIEF JUSTICE: AND THEN THEY WOULD BE SUBJECT TO THE LIMITATION.

YES.

CHIEF JUSTICE: IN TERMS OF DESCRIBING IT, IT WOULD BE FINE IF , BUT FOR THIS QUARTER HORSE EXCEPTION , IF , BUT WITH THAT EXISTING, THAT SEEMS TO RAISE , AND I THINK THAT JUSTICE CANTERO 'S QUESTION THAT IS THAT THERE WAS QUARTER HORSE RACING BACK WHEN THIS WAS ENACTED , ISN'T THAT AN IMPORTANT CONSIDERATION? AS TO WHETHER THERE WAS AT THAT TIME A REASONABLE POSSIBILITY THAT THERE WOULD BE ANOTHER AREA OF THE STATE AFFECTED?

I THINK YOU HAVE TO LOOK, IT DEPENDS ON HOW YOU LOOK AT THE STATUTE. WE MAINTAIN THAT THIS AREA OF THE STATE THAT IS IN DADE AND BROWARD COUNTY SUBJECT TO THE STATUTE , HAS THREE HORSE RACE PERMIT HOLDERS . A HARNESS TRACK , JAI ALAI, AND DOG TRACK. THAT AREA CANNOT BE REPLICATED.

CHIEF JUSTICE: BUT THAT IS NOT THE TEST. THE TEST IS WHETHER , AGAIN , WHETHER THERE IS NO POSSIBILITY OR REASONABLE POSSIBILITY --

I THINK UNDER EITHER, I GUESS THAT IS WHAT I WAS TRYING, UNDER EITHER OF THOSE TESTS , I BELIEVE THAT --

JUSTICE: BUT IT SEEMS TO BE THAT THOSE THREE TYPES THAT ARE IN BROWARD COUNTY COULD NOT BE REPLICATED BUT THREE OF A DIFFERENT TYPE COULD IN FACT BE REPLICATED , SO DOES THAT MAKE A DIFFERENCE , AS LONG AS THERE ARE THREE PERMIT HOLDERS , THEY DON'T HAVE TO BE THE SAME THREE TYPES THAT ARE IN BROWARD COUNTY, DO THEY?

THEY HAVE TO BE UNDER THE STATUTE , THREE HORSE RACE PERMIT HOLDERS. THAT IS HOW THIS AREA IS DESCRIBED.

JUSTICE: SO THEORETICALLY YOU COULD HAVE TWO OF THE SAME KIND?

YOU HAVE TO HAVE THREE HORSE RACE PERMIT HOLDERS.

CHIEF JUSTICE: SO WHAT IS THE THREE? THOROUGHBRED.

AND STANDARD BRED. QUARTER HORSE.

CHIEF JUSTICE: WHAT IS HARNESS HORSE?

THAT IS NOT. THAT IS A HORSE RACE PERMIT HOLDER.

CHIEF JUSTICE: I THOUGHT THAT WAS ANOTHER CATEGORY.

IT IS A DIFFERENT CATEGORY.

CHIEF JUSTICE: ALL RIGHT.

DO YOU AGREE OR DISAGREE THAT THE EVIDENCE HAS TO BE THAT THERE WAS POSSIBILITY , NO POSSIBILITY AT THE TIME OF ENACTMENT. DO YOU AGREE WITH THAT?

YES .

JUSTICE: AND WAS THE PRESENTATION BEFORE THE TRIAL COURT ABOUT THE POSSIBILITY REGARDING THE HORSE, THE QUARTER HORSES , WAS THAT AS TO THE DATE OF THE ENACTMENT?

YES, AND THAT IS WHY WE HAVE THE EVIDENTIARY HEARING. IF YOU LOOK -- EVIDENTIARY HEARING. IF YOU LOOK AT THE ORDER ON SUMMARY JUDGMENT, THE TRIAL JUDGE WANTED TO MAKE SURE THAT THAT WAS HEARD, WHAT WAS HAPPENING AT THE TIME OF ENACTMENT, AND HE SAID AND SPECIFICALLY SAID THAT AT NO TIME FROM THE TIME OF ENACTMENT AND AT NO TIME SINCE HAS THIS CLASS EVER BEEN OPENED, BASED ON THE EVIDENCE HE WAS LOOKING FOR. I WOULD SUBMIT THAT THE REASONABLENESS STANDARD IS NOT A NEW STANDARD BUT A STANDARD THAT HAS BEEN IN THE LAW SINCE WE STARTED LOOKING AT THESE ISSUES OF SPECIAL LAWS. IF YOU LOOK AT CASE LAW, THIS COURT IN CITY OF MIAMI VERSUS --

JUSTICE: WHAT DO THESE CASES TELL US, THEN, ABOUT THE STANDARD OF REVIEW OF REASONABLE? IS IT A WHAT TYPE OF REVIEW?

I THINK THE STANDARD OF REVIEW HAS BEEN DE NOVO FOR SPECIAL LAW. I MEAN, THAT IS THE STANDARD THAT THIS COURT APPLIES. I THINK IF YOU LOOK AT THE WELL-REASONED OPINION OF THE TRIAL JUDGE HERE, I THINK HE SPECIFICALLY AND VERY RIGHTFULLY SO AND CITED THE LAW THAT THE ISSUE IS, ON SPECIAL LAWS AS RELATES HERE, WAS A MIXED QUESTION OF LAW AND FACT, SO I THINK THAT THE DCA ACCEPTED THAT AND SAID THAT THE FACTS THAT WERE FOUND BY THE TRIAL COURT, THEY WOULD ACCEPT IT AS DE NOVO STANDARD FOR THE LEGAL ISSUES THAT WERE RAISED, SO I THINK THAT IS WHAT --

JUSTICE: WHEN WAS THE QUARTER HORSE EXCEPTION PASSED? IS THAT PART OF THE '92 LEGISLATION OR IS THAT IN '96?

I DON'T KNOW, YOUR HONOR.

JUSTICE: PARDON?

I DON'T KNOW. I DON'T KNOW WHEN IT WAS PASSED.

JUSTICE: THAT IS NOT IMPORTANT?

IT HASN'T BEEN IMPORTANT. IT MUST BE IMPORTANT NOW BUT IT HASN'T BEEN IMPORTANT UP UNTIL THIS MOMENT.

JUSTICE: WE HAVE ALL OF THESE DATES, YOU SEE, THAT, AND SO IF WE HAVE ONE REGULATION THAT SAYS ONE THING ABOUT THE 25-MILE AND THEN WE HAVE THE 100-MILE, AND THEN WE HAVE WHAT I AM REFERRING TO AS THE QUARTER HORSE EXCEPTION. NOW, IF THE QUARTER HORSE EXCEPTION DIDN'T EXIST IN '92, WHEN THIS ORIGINAL ACT WAS PASSED, IT WOULD MAKE A DIFFERENCE, WOULD IT NOT? -- A DIFFERENCE, WOULD IT NOT?

MY PARTNER, WHO IS MUCH MORE FAMILIAR WITH THE ACTUAL WORKINGS OF THE PARI-MUTUEL LAW, SAID THAT IT HAS BEEN IN EXISTENCE, THE QUARTER HORSE PERMIT EXCEPTION TO THE MILEAGE SINCE '92.

JUSTICE: LET ME ASK ONE QUESTION. WHAT IS THE BURDEN OF PROOF? I NOTICE THAT THE TRIAL JUDGE APPLIED A PREPONDERANCE OF THE EVIDENCE. ON PAGE 9 OF HIS ORDER, HE WROTE THE PREPONDERANCE OF EVIDENCE IN FLORIDA LEGISLATIVE SCHEMES SUPPORTS THAT THE CLASS WAS CLOSED AT THE TIME OF ENACTMENT. I SUMMARIZED IT, BUT THAT IS THE STANDARD. IF THE STATUTE IS TO BE PRESUMED CONSTITUTIONAL, WOULDN'T IT BE MORE APPROPRIATE TO APPLY A CLEAR AND CONVINCING EVIDENCE?

I THINK THE TRIAL COURT WAS RIGHT IN TERMS OF LOOKING PAST THE FACTS THAT HE WAS LOOKING AT, IN TERMS OF THE MIXED QUESTION OF LAW AND FACT. I WOULD LIKE TO SAY THAT,

IN THIS COURT --

CHIEF JUSTICE: BUT IT WAS YOUR BURDEN TO SHOW EITHER THAT THERE WAS NO POSSIBILITY OR NO REASONABLE POSSIBILITY, CORRECT?

YES.

CHIEF JUSTICE: SO IT STARTS WITH A PRESUMPTION, YOU AGREE IT MUST START WITH A PRESUMPTION OF CONSTITUTIONALITY.

YES. YES.

JUSTICE: AND --

AND THIS COURT IN GRAFFRAMED THIS QUESTION WHETHER IT IS ALLOWED TO FRAME ON MUNICIPALITIES AS TO CLASSIFICATION. AND IN THE 1948 CASE WHICH THE DISTRICT COURT OF APPEAL CITED, CARTER VERSUS NORMAN, IT STATES THAT THE CLASSIFICATION MUST BE JUST AND REASONABLE. THE ARBITRARY CLASSIFICATION OF COUNTIES BY POPULATION FOR THE PURPOSE OF AVOIDING THE ORGANIC REQUIREMENT OF PUBLICATION OF NOTICE OF INTENTION TO APPLY TO THE LEGISLATURE FOR THE PASSAGE IS NOT PERMITTED OR SANCTIONED BY --

CHIEF JUSTICE: THAT IS ONLY ONCE YOU GET TO WHETHER IT IS ONLY OPERATING ON ONE DESIGNATED CLASS. YOU, THEN, GO TO WHETHER IT IS ARBITRARY. CORRECT? OTHERWISE YOU ARE JUST DOING A NORMAL DUE PROCESS ANALYSIS.

I THINK, WELL, THE WAY I HAVE READ THE CASE LAW IS, YOU LOOK TO WHETHER THE CLASS, WHETHER IT IS AN ARBITRARY CLASSIFICATION. ONE OF THE ELEMENTS THAT YOU LOOK AT OR THE PRIMARY ELEMENT YOU LOOK AT IN MAKING THAT ANALYSIS IS WHETHER THE CLASS IS OPEN OR CLOSED.

CHIEF JUSTICE: I DON'T READ OUR LAW THAT WAY AND I GUESS WE WILL TAKE A LOOK, BECAUSE IT SEEMS TO ME WHEN YOU ARE TALKING ABOUT ARBITRARINESS, THEN YOU ARE TALKING ABOUT DUE PROCESS ANALYSIS, IN OTHER WORDS WHETHER A CLASSIFICATION BEARS THE REASONABLE RELATIONSHIP TO A LEGITIMATE LEGISLATIVE PURPOSE. BUT IF, I ASKED YOU AND YOU SAID, NO, YOU ARE NOT MAKING A STRAIGHT DUE PROCESS ARGUMENT. CORRECT?

YES.

CHIEF JUSTICE: OKAY.

AND I THINK THAT, THE SECOND PRONG OF THE TEST WHEN YOU ARE LOOKING AT A SPECIAL LAW IS WHETHER IT IS REASONABLY RELATED TO THE REGULATION.

CHIEF JUSTICE: BUT YOU HAVE TO GET, FIRST, TO DECIDE THAT THAT CLASSIFICATION IS OPEN OR CLOSED, BEFORE YOU GO TO THE SECOND PART.

THAT IS RIGHT, BUT THE CASE LAW WHEN IT IS DEALING WITH THAT ISSUE, THE FIRST PRONG WHICH I AM TALKING ABOUT, TALKS ABOUT AND HAS SINCE THIS 1948 CASE AND THROUGH CLASSIC MILES AND THROUGH CITY OF MIAMI VERSUS McGRATH, HAS TALKED ABOUT THAT IN TERMS OF MEANINGFULNESS AND ARBITRARINESS AND WHETHER YOU ARE LOOKING AT THAT PRONG TO SEE WHETHER THE CLASS IS OPEN OR CLOSED.

CHIEF JUSTICE: WITH OUR HELP YOU HAVE USED YOUR TIME. THANK YOU VERY MUCH.

THANK YOU VERY MUCH.

CHIEF JUSTICE: REBUTTAL.

THANK YOU , AND THE VERY SHORT TIME THAT I HAVE , I WOULD LIKE TO MAKE FOUR POINTS. ONE IS THAT --

CHIEF JUSTICE: YOU ARE VERY OPTIMISTIC .

BUT I PUT YOU ON NOTICE.

JUSTICE: WELL , TO REL IEVE YOU OF HAVING FOUR POINTS , HELP ME WITH THE DATES. YOU HAVE POI NTED OUT THAT THE '96 LEGISLATION WAS IMPORTANT , BUT OF COURSE OUR FOCUS HAD TO ALL BE BACK IN ' 92 , DO ESN'T IT?

THAT IS CORRECT , AND JUSTICE ANSTEAD , THE RE WAS NO EVIDENCE PRESENTED AT THE TRIAL , RELATED T O 19 92. AS A MA TTER OF FACT , IN 1996 , QUARTER HORSE RACING WASGOING ON. AND AS THE TESTIMONY OF . MR. DON , THE C HAIR OF GULFSTREAM, HE INDICATED IN 2004, THAT THERE HAD NOT BEEN RACE INS THE LAST FIVE YEARS , WHICH WOULD PUT IT A FTER 1996 -- 5-TO-7 YEARS , WHICH WOULD PUT IT A FTER 1996.

AND QUARTER HORSE EXI STED IN 199 2?

THE QUARTER HORSE, ALL OF THE PARI-MUTUELS WAS SUNSETTED BEFORE 1992 AND REENACTED IN 1992. IN 1996 , BE CAUSE OF THE IMPACT OF THE LO TTERY , ALL OF THE PARI-MUTUELS GOT TOGETHER WITH THE LEGISLATURE AND THERE IS TESTIMONY PRESENTED , IT WAS A COLLABORAT IVE EFFORT. THIS ACT DID NOT JUST APPLY TO GULFSTREAM. THIS ACT APPLIED TO EVERYONE , AND THEY, AS A MATTER OF F ACT, IN THE TRIAL , THE C HAIR OF GULFSTREAM SAID, I F WE WERE FREE TO DO INNER TRACK WAGERING WITHOUT THIS RESTRICTION, WE WOULD NOT NECESSARILY DO IT, AND THEY , A LSO , S AI D THAT THEY COULD NOT SPEAK FOR CA LDER NOR COULD THEY SPEAK FOR THE OTHER TRACK. ONE OTHER THING THAT I THINKWOULD BE IMPORTANT IS THAT, SINCE THIS TRIAL WAS MENTIONED IN THE B RIEF , HIALEAH HAS LOST ITS PERMIT , AND THESE FACT ORS CH ANGE THE CONFIGURATION OF THESE 25-MILE LIMITS. IF JEFFERSON COUNTY CLOSED ITS RACETRACK , IT WOULD SIGNIFICANTLY , AS THE EVIDENCE REFLECTS, IT WOULD SIGNIFICANTLY CHA NGE THE 100-MILE LIMIT AND THE PLACEMENT OF ADDITIONAL , OF ADDITIONAL.

CHIEF JUSTICE: DID YOU GET TWO O F YOUR FOUR POINTS IN? WE WILL G IVE YOU , GO AHEAD WERE WE WILL GIVE YOU ONE M ORE MIN UTE.

I THINK IN CONCLUSION THAT IT WOULD BE IMPORTANT TO INDICATE THAT THE LEGISLATURE CANNOT CO MPLYWITH THE SPECIAL ACT NOTICE , IF SOMETHING THAT HAPPENED IN THE FUTURE THAT IS NOT IN IS EXISTENCE AT THE TIME OF THE LEGISLAT URE, THAT THEY CANNOT BE H E LD TO ACCOUNT FOR THAT, AND CERTAINLY THIS IS , WAS A GENERAL REASONABLE RELATIONSHIP ENACTED IN 1996 FOR THE BENEFIT AND PROTECTION OF THE ECONOMIC VIABILITY OF THE RACES AND, A LSO , TO PROTECT THE INTEGRITY OF THE LAW , AND SO WE WOULD ASK THIS COURT TO REVERSE THE DCA AND HOLD THIS LAW CONSTITUTIONAL. THANK YOU VERY MUCH.

CHIEF JUSTICE: THANK YOUVERY MUCH.